Yes



The Pennsylvania State University

The Graduate School

Department of Civil Engineering

A QUALITY CONTROL PROGRAM ANALYSIS
FOR

MODULAR HOUSING



A Report in Construction Engineering and Management

by

Matthew S. Gass

Submitted in Partial Fulfillment of the Requirements for the Degree of

Master of Engineering

December 1989

Approved for public releases
Distribution Unimited

The Pennsylvania State University

The Graduate School

Department of Civil Engineering

A QUALITY CONTROL PROGRAM ANALYSIS
FOR

MODULAR HOUSING

A Report in Construction Engineering and Management

by

Matthew S. Gass

Submitted in Partial Fulfillment of the Requirements for the Degree of

Master of Engineering

December 1989

I grant The Pennsylvania State University the nonexclusive right to use this work for the University's own purposes and to make single copies of the work available to the public on a not-for-profit basis if copies are not otherwise available.

Matthew S Gass

Accesion For

INTIS CRA&I
DTIC TAB
Unannon ced
Justification

By Porton 50
Distributor

Availability Codes

Dist Avail and for Special

We approve the engineering report of Matthew S. Gass.

Gary R. Smith

Assistant Professor of Civil Engineering

Report Advisor

Date of Signature

9/13/89

9/14/89

Michael S. Bronzini

Professor of Civil Engineering

Head of the Department of

Civil Engineering

#### ABSTRACT

While construction materials and methods are quite similar to those employed in the erection of a conventional, 'site-built' home, the modular housing manufacturing environment allows streamlined operations. These include stationary crews, improved material handling and storage, and repetition/standardization which should, in theory, create a product of superior quality in a short period of time. However, an analysis of an existing modular housing manufacturing facility indicates that a comprehensive plan to assure, control, and document the achievement of this superior quality is not being utilized. In short, quality is not being controlled in a manner commensurate with a modern manufacturing environment. Such a deficiency renders management incapable of monitoring its production environment and making improvements in its operation. This report constructs a quality control program and implementation strategy to enable the modular housing manufacturer to properly control and document the quality of each module produced.

## TABLE OF CONTENTS

LIST OF FIGURES	vj
LIST OF TABLES	vii
CHAPTER 1. INTRODUCTION	
Definition of Modular Manufactured Housing Governing Regulations. The State of the Industry. The Advantage of Quality Control Basis of Research - Need For a Written Quality Control Plan. Objective of This Report. Methodology of The Study. Organization of This Report.	1 3 4 5 6 9 10
CHAPTER 2. BACKGROUND	
Manufacturing Plant Structure and Layout.  Quality Control in Manufacturing.  Key Terms in the Modular Manufacturing Process.  Quality Control Program.  Manufacturing Plant Organization.  State Codes.  Inspection By Outside Agencies.  Synopsis.	13 15 16 19 21 21 24 25
CHAPTER 3. ANALYSIS OF A PENNSYLVANIA MANUFACTURER'S QUALITY CONTROL PROGRAM	
Overview Quality Assurance Manual	26 26 32 34
Inspection Form	34 38
Staffing Third Party Agency Influences	40 40 40
CHAPTER 4. REVISED QUALITY CONTROL PROGRAM	
New Quality Assurance Manual	47 48
Inspection Forms	5:

	A
Change Order Logs.  Production Drawings.  Inspection Requirements.  Specifications and Procedures.  Specific Requirements.	53 53 56 56 58
CHAPTER 5. IMPLEMENTATION STRATEGY	
Introduction.  System Implementation Schedule.  Training and Staffing.  Qualifications of Inspectors.  The Cost of Implementation.	63 64 68 70 71
CHAPTER 6. SYNOPSIS	
Summary. Systems Descriptions. Staffing. The Affect of Change Orders. Recommendations. Suggested Training. Future Research.	72 73 73 74 74 75 75
REFERENCES	78
Appendix A. Topical Outline of Revised Quality Assurance Manual.	80
Appendix B. Topical Outline of Revised Product Manual	83
Appendix C. Typical Production Drawings for Roof Frame Building.	85

		vi
	LIST OF FIGURES	VΙ
1.1	Various Typical Module Alignments Used by the Manufacturer	2
1.2	Influences on Quality in the Modular Process	7
2.1	Typical Modular Plant Layout	18
2.2	Typical Modular Manufacturing Organization	22
3.1	Example 'Quality Control Inspection Form' from the Study Manufacturer's Quality Assurance Plan	29
3.2	Inspection Procedures From Study Manufacturer's Quality Assurance Plan	30
3.3	Example Flow Chart for Problem Resolution In-Plant from Study Manufacturer's Quality Assurance Plan	31
3.4	Specifications and Procedures Pages for Plumbing, One of 18 Construction Entities Described in Study Manufacturer's Product Manual	35
3.5	Completed Quality Control Inspection Form	37
3.6	Completed Inspection Form Prepared by a Third Party Inspection Agency Representative	44
4.1	Revised Inspection Form for Roof Frame Building	52
4.2	Inspection Form Completion Process	54
4.3	Change Order Log - Used With Revised Product Manual	55
5.1	Production Crew Evaluation and Comment Form	66
5.2	Inspector/Foreman Evaluation and Comment Form	67
5.3	Pilot Period Implementation Flow Chart	67

## LIST OF TABLES

2.1	26 Building Systems in a Typical Modular Plant	17
2.2	Applicable Codes and Amendments	23
3.1	Table of Contents for Study Manufacturer's Quality Assurance Plan	28
3.2	Listing of 18 Construction Entities Described in Study Manufacturer's Product Manual	33
3.3	Number of Deficiencies Noted Per Month - Grouped Into 5 Categories - Results Based on Tabulation of All Noted Deficiencies March to October 1988	40
3.4	Number of Non-Performed or Defective Workmanship Deficiencies Noted - Grouped into 26 Building Systems - Results Based on Tabulation of All Noted Deficiencies March to October 1988	42
4.1	Table of Contents for Revised Quality Assurance Manual	48
4.2	Table of Contents for Revised Product Manual	50
4.3	Roof Frame Building Inspection Requirements	57
4.4	Roof Frame Building Specifications and Procedures	59
6.1	Topics Listing for Quality Control Inspection Training	76

#### INTRODUCTION

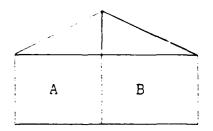
#### Definition of Modular Manufactured Housing

Modular homes are the most complete factory produced housing conforming to conventional building codes. (1) A modular home is a 3-dimensional structure produced in 2 or more modules or units, typically 12 to 14 feet wide and 24 to 66 feet in length. The maximum module dimensions are restricted by Federal Highway Regulations. Units leave the factory 90-95% finished, are shipped to the site, and affixed on a foundation. Site finishes for the remaining work usually require an additional two to three weeks. Once complete, they are ready for occupancy by the home owner. The units are complete with all flooring, paint, doors, windows, cabinets, lights, plumbing fixtures, electrical service and locks ready for use.

Modules may be fixed in any designed arrangement. Modular housing is identical in every aspect to site built structures, including architectural design. Figure 1.1 illustrates the stacking arrangements for typically shaped homes. Appraisal values of modular homes are also comparable with site-built construction and all qualifications for traditional mortgage financing are met. (2)

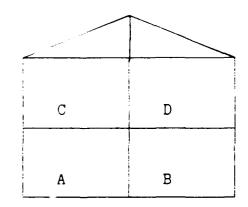
#### MODULE ALIGNMENTS

NOTE: letters indicate different modules

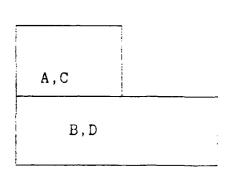


В

One-Story Elevation

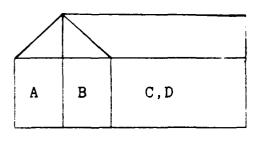


One-Story Plan

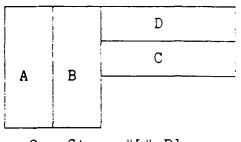


Two-Story Elevation





One-Story "L" Elevation



One-Story "L" Plan

#### FIGURE 1.1

Various Typical Modular Alignments
Used by the Manufacturer

#### Governing Regulations

Although produced in a factory, modular homes are constructed to conventional building code standards. The state and local regulations of the final destination may modify some standard requirements which the manufacturer must include in its product. Active debate on establishing a single Federal regulation pre-empting state and local regulation may change the complex code compliance system. (3) This debate, while significant in terms of cost and time to the manufacturer and consumer, does not directly impact the quality control problem. Manufacturers have had to contend with a wide variety of requirements over and above the standard codes. Therefore, units are built to a "superset" of specifications to cover many minor code compliance items. Modular homes are structurally "over-built" to maintain structural integrity during highway and setting transport. Therefore compliance with the various codes and requirements is not at issue for quality control. Varying requirements are more of a "nuisance" rather than a signilicant burden to the manufacturer provided they are identified on the original production drawings. (4)

The most widely used codes are: Building Officials and Code
Administration International (BOCA), International Conference of
Building Officials (ICBO), Southern Building Code Congress
International (SBCC), National Electric Code (NEC), and National Fire
Protection Association (NFPA). These apply in most states, to any

home, whether it is site-built or factory produced. These regulations govern all basic structural, mechanical, and electrical requirements to ensure building stability, sanitation, fire resistance, and general public safety and welfare. (5)

The basic codes, BOCA, ICBO, AND SBCC are very similar to one another. Their acceptance is regional. BOCA is used in the mid-Atlantic and New England states, the ICBO in the western states, and the SBCC in the southern states. (6)

A newer code, the Council of American Building Officials (CABO) code, is a joint product of BOCA, ICBO, and SBCC. Its purpose is to be a nationwide code that applies specifically to one and two-family residential dwellings. Its acceptance is not universal, though it is used by many municipalities as a local code. (7)

#### The State of the Industry

The industry has grown appreciably in recent years. In 1988, modular producers accounted for 6% of the nation's new housing construction. Overall, the industry has experienced a 46% increase in sales since 1982. (8) With this growth, quality and versatility are becoming more commonplace. Modular homes are appearing as ranches, bi-levels, split levels, two-stories, cape cods, chalets, beach houses, and colonial mansions. Apartments, townhouses, and small commercial buildings are also built by modular manufacturers. The home buyer can choose a quality built product, through a builder,

in a wide range of sizes and styles without sacrificing personal tastes. (9,10)

Modular construction benefits the site builder through risk reduction. Since most of the work is completed in the factory, the builder shifts much of the labor and material risk to the manufacturer. Sub-contract problems are greatly reduced. Interest expenses are also greatly reduced without the up-front labor and material cost burden. The delivery time for a manufactured home is much quicker than for a site-built home, which reduces the loan construction period. (2,8) The builder does retain the foundation and site work responsibilities.

#### The Advantage of Quality Control

Although the modular manufacturer constructs a house in much the same manner as the site builder, controlled conditions in an indoor environment offer a 12 month uninterrupted construction period. (9) Purchasing large quantities of good quality materials, streamlined work activities, simple well defined tasks, more advanced assembly equipment (floor jigs, pneumatic nail guns), and the capability to apply more stringent quality control standards, are examples of opportunities afforded a manufacturer for quality control.

Quality control standards hold a major role in production.

Since most assembly of a modular home occurs within a single plant, consistent and thorough work inspection can be achieved. A quality

control system in manufacturing allows close communication between inspectors and production personnel. (11) Close communication results in better understanding of the desired outcome. A more consistent product quality should result.

#### Basis of Research - Need For a Written Quality Control Plan

Figure 1.2 illustrates the influences on quality by the consumer, site builder, and manufacturer. The term quality in residential construction can have various meanings. To the consumer, it is the aesthetic appeal, style, brand names of materials or products used, and cost. To the site builder, it is strength or grade of materials used, and the construction practices employed that exceed minimum required standards. To the manufacturer, quality is a matter of consistency in producing a product that adheres to these standards and appeals to the consumer.

The manufacturer must rely on a set of materials and standards that will satisfy both buyer and the code agency on a continual basis. It cannot vary construction practices, brands, or types of materials with each unit produced and still maintain the proper consistency.

The manufacturer must define quality in terms of consistent conformance with a set of specifications for all assembly-controllable items. These items are all of those that take place on the production floor and are subject to inspection by quality control

# CONSUMER -aesthetic appeal -style -brand names of materials -cost SITE BUILDER -strength or grade of finish material not supplied by manufacturer -practices that exceed minimum requirements (to impress the consumer) -skill levels of personnel QUALITY MANUFACTURER -consistency in producing to set standards product appeal to the consumer -skill levels of personnel CODES -minimum levels for material acceptance

FIGURE 1.2

-design criteria

Influences on Quality in the Modular Process

personnel. The subject of this report is confined to the analysis of these assembly-controllable items.

Penn Lyon Homes, Inc., a central Pennsylvania manufacturer that operates three manufacturing plants, is the firm studied for this report. Each plant currently constructs home modules at a peak rate of 4 to 5 per day. Units are typically 95% complete. To achieve quality, workmanship at the factory must be closely monitored. While a sophisticated quality control program is not used by the representative firm, a rudimentary program does exist. However, it is not properly utilized, there are too few quality control personnel, and they are not adequately trained. Skills of inspection and documentation of the detailed work items are learned through trial and error.

The quality control documents used for each unit are not commensurate with the quality control standards indicative of modern manufacturing facilities. Cosmetically, most work meets required quality standards, but no consistent documentation is available to verify quality control.

A well written, functional quality control program is essential for a manufacturer to produce a consistent level of quality. (11) Specifically, quality control must ensure that each module is constructed without major defect. The program should document workmanship mistakes, engineering errors, material deficiencies, rework, and similar data, to ensure that a manufacturer can implement corrective measures. With the collected data, inspection

frequencies, areas of inspection emphasis, crew sizes, engineering effort, and material types and usage, can be evaluated. Long-run benefits will outweigh short-run implementation costs. (12)

#### Objective of this Report

Modular manufacturers are required by law in most states to have a quality control program. However, these are really code compliance programs. Code authorities and inspection agencies have no jurisdiction outside of code requirements. The manufacturer controls most of the quality opportunities for the consumer. In-plant inspectors check both cosmetic quality and code compliance. However, the system has not been refined to the point that the information generated is of any immediate value. (12)

Inspection guidelines should provide more than just code compliance and cosmetic quality information. Detailed assembly requirements for each module should be provided along with a document to monitor each phase of production. (11,13) Resources can be optimized, errors can be corrected in a timely manner, and management can be provided a summary of quality conformance for each unit.

The objective of this project is to develop an integrated quality control program. The individual production areas that require quality control and the degree of control necessary will be evaluated. A sample set of documents for a work area will be

developed. An implementation strategy and staffing plan will also be discussed.

#### Methodology of the Study

This study was accomplished in four parts: 1) a literature review, 2) a review of the manufacturer's current quality control documents, 3) in-plant quality control data collection, and 4) data analysis.

The literature review covered quality control in both general manufacturing and the specific area of modular housing. General manufacturing was researched to gain basic quality control concepts. Modular housing was researched to determine the current state of the industry as well as trends in quality control improvement. Very little specific information, outside of general quality concerns, was found in the area of modular housing. The modular industry has provided no specific quality control program information. The majority of the literature found was in periodical form. The articles were written for the popular audience with little quality control discussion. Where quality was addressed, it was a by-product of the ongoing code debate and the manufacturers difficulties in marketing its product within the various states. Therefore, the literature review yielded nothing more than background information.

The manufacturer's current quality control documents, considered representative of the industry, were reviewed to determine the state of the quality control program currently in use. There were two

documents: the Quality Assurance Manual and the Product Manual.

(16,21) For each, the structure, organization, and overall usefulness to product quality control were evaluated.

Data collection was accomplished through the acquisition of 235 completed quality control inspection forms, 30 hours observation of in-plant production, and a series of meetings and conversations with quality control, production, and engineering personnel. Data collection yielded a data package comprised of 1575 recorded quality deficiencies, a working knowledge of modular housing assembly, and a series of comments from key personnel.

Data analysis was then performed. From the recorded inspection information, statistical data about the types and numbers of quality deficiencies were compiled. The effectiveness of inspection efforts was also evaluated. The quality assurance and product manuals revealed program strengths and weaknesses. Combining the analyses made from the statistical data and the program strengths and weaknesses, a framework for recommended program revisions established.

#### Organization of this Report

The first chapter has briefly described the modular home manufacturing industry and the importance of quality control. It also described the objectives, methodology and organization of the report.

Chapter 2 presents a manufacturing plant layout, definitions of quality control terms, and a brief overview of the purpose and application of a quality control system in a manufacturing plant.

Each activity in the production process is given a "system" description and number in accordance with the flow of work in the plant.

Chapter 3 provides an in-depth evaluation of the existing quality control program used by the study manufacturer. Important quality control statistics are presented in this chapter. These form the basis for areas requiring additional development. Also discussed are the current inspection priorities, their advantages and disadvantages, and definition of the areas needing revision.

Chapter 4 provides the organization and key portions for a revised quality control program.

Chapter 5 describes the proposed implementation strategy and timetable for the revised program. Staffing and training recommendations are also provided.

Chapter 6 chapter provides some general conclusions, recommendations, and suggestions for further research.

#### CHAPTER 2

#### BACKGROUND

#### Manufacturing Plant Structure and Lavout.

Modular manufacturers utilize the assembly line with major work stations or bays.(1) These bays represent modules in various stages of completion. Using the assembly line process, the manufacturer is capable of customizing the floor plan of each unit while maintaining standard, repetitive functions at each work station. The assembly line is not mechanized, nor is the production "high volume." In fact, in most plants workers push the units from station to station.

(9) The construction sequence and building practices are simply defined and easily mastered. For this reason, the manufacturer can build a custom product with low skilled labor. Minimal formal training is provided within the manufacturing environment.

Manufacturing construction methods are similar to traditional site built houses. Some exceptions are that the walls and floors are constructed on special jigs, or templates for cutting and fitting, nailing is done with pneumatic nail guns, and sheetrock may be foam glued rather than nailed. The units are built from the inside-out, which is directly opposite the site built house built from the

outside-in. The general sequence for assembly is as follows:

The floor is constructed on a special jig which ensures accurate joist spacing, squareness and overall precision. To it, all plumbing and electrical are added if necessary. Any required linoleum is also placed at this time. Next the walls are built on special jigs at another work station. Sheetrock is glued to the inside wall face and all cut-outs are made. As the walls and floor are joined at the next station on the line, rough electrical and plumbing, are installed in the walls from the outside. To speed the process, many subassemblies are pre-made at a nearby location in the plant. Tubs, showers and toilets are also added. Simultaneously, the ceiling, comprised of wood joists foam sealed to the ceiling sheetrock, is lifted from its work station (usually a mezzanine) and set onto the walls. The same holds true if the roof is set on a one story except that pre-made trusses replace ceiling joists. Also during this time, all sheet rock is taped and sanded on the inside walls. Next is the application of insulation, paint, roofing & siding, doors & windows and interior trim. The last step is carpet, cabinets, minor touch-up and wrapping for shipping. Electrical and plumbing systems are final tested and the module is set onto a trailer ready for delivery. (9)

While adequate for general discussion, each manufacturer has modifications to the above sequence.

#### Quality Control In Manufacturing

Quality control in manufacturing takes three forms: 1) quality of design, 2) quality of conformance with specifications, and 3) quality of performance. (14,15) Quality of design relates to the materials selected for manufacture. This is often determined by cost and consumer preference. Quality of performance is controlled by codes and standards for minimally acceptable end use requirements. Quality of conformance with specifications measures the consistency of the manufacturing process itself. The specifications reflect both the design and performance quality. The level of consistency in satisfying the specifications measures the overall quality.

Conformance with specifications is the base upon which this report is constructed. This quality is controlled in three ways: 1) by defect prevention, 2) by defect detection, and 3) by defect analysis and correction. Defect prevention employs specifications, standards, and the types and frequencies of quality control inspections. Defect detection utilizes inspection methods, tests, and record keeping. Defect analysis and correction relates to trend analysis and implementation of new methods in the production process.

To summarize, <u>quality control</u> is defined as a system for verification and maintenance of a desired level of quality in a product or process by careful planning, the use of proper equipment, inspection, and corrective action where required. (15) It is the

method of assuring compliance with existing standards. A satisfactory product meets an agreed set of requirements that are based on a defined outcome. This is the basis of a quality control program. If everyone clearly understands what is expected, quality products can be produced consistently.

Therefore, a quality control program is a written set of procedures and policies, with fixed requirements to assure the desired outcome is monitored and controlled. Proper control results in minimum variability in the outcome of the product. (15)

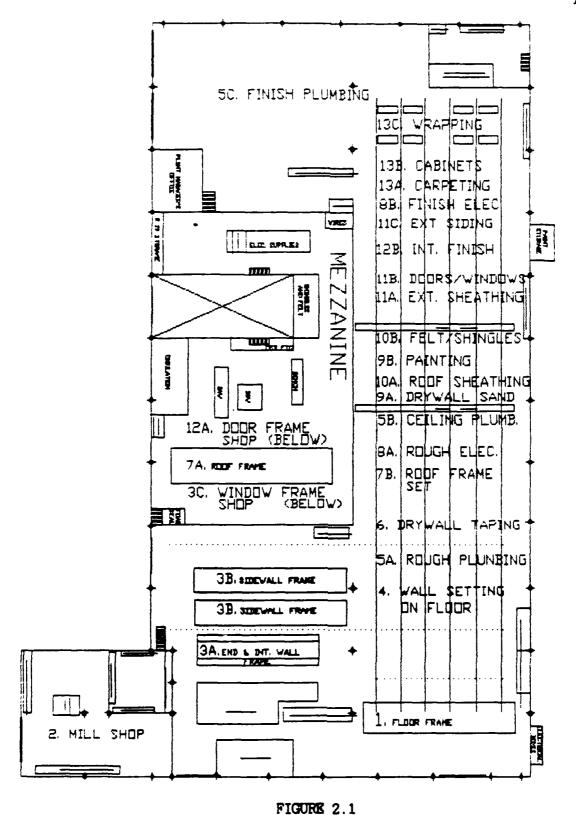
#### Key Terms in the Modular Manufacturing Process

A system, is a consistent, well defined task that takes place at approximately the same location each time it is performed. A system is not the same as a work station or bay described earlier. Several systems may be employed at one work station. Work stations or bays are physical divisions of the assembly line used to describe the flow of work in the plant. Systems refer to the specific work performed. Examples are: floor framing, roof shingle application, rough electrical wiring, and siding. Table 2.1 lists the 26 total systems identified in a modern modular plant, and figure 2.1 illustrates a typical plant layout and the order in which the systems are arranged. A system stands alone as an independent, identifiable task that has a crew of workers assigned to it. For example, floor framing is a system performed by a dedicated crew, and, regardless of

TABLE 2.1

## 26 Building Systems In a Typical Modular Plant

SYSTEM NUMBER	systems name	DESCRIPTION
1	FLOOR FRAME	
2		FLOORING PRE-CUT FRAME OPENINGS FOR FLOORS AND WALLS
ЗА	END & INT. WALL FRAME	
3B	SIDEWALL FRAME	LONG WALLS 66' MAX., WITH DRYWALL
3C	WINDOW FRAME SHOP	WINDOW FRAME ASSEMBLY
4		
5 <b>A</b>	ROUGH PLUMBING	ATTACH WALLS TO FLOOR FRAME PIPE IN WALLS/FLOORS TUBS AND TOILETS
5B	CEILING PLUMBING	PIPE AND DUCT IN CEILING
5 <b>C</b>	FINISH PLUMBING	HARDWARE AND TEST
6	DRYWALL TAPING	
7 <b>A</b>		CEILING/ROOF TRUSS ASSEMBLY
7B	ROOF FRAME SET	ATTACH ROOF FRAME TO WALLS
8A	ROUGH ELECTRICAL	
8B		
9A	DRYWALL SANDING	PREPARATICY FOR PAINTING
9B	PAINTING	SPRAY PAINT WALLS/CEILINGS
10A		OSB DECKING, OVERHANGS, AND FLIP PANELS
10B	FELT AND SHINGLES	15♯ FELT. ASPHALT SHINGLES
11A	EXTERIOR SHEATHING	15# FELT, ASPHALT SHINGLES SIDE SHEATHING, INSULATION, AND TRIM
11B	DOORS AND WINDOWS	INT. & EXT. DOORS AND WINDOWS
11C	EXTERIOR SIDING	VINYL SIDING
12A	DOOR FRAME SHOP	ASSEMBLE DOOR FRAME AND TRIM
12B		
13A		
13B		KITCHEN CABINETS, VANITIES, MIRRORS AND SINKS
13C	WRAPPING	POLY WRAP AND PREPARATION FOR SHIPPING



Typical Modular Plant Layout

size, is constructed at the same location, by the same crew. The roof frame building system will be utilized to illustrate the development of a revised quality control program.

Work items are components of a system. The floor framing component work items are joist framing, blocking, sheathing placement, and openings or cut-outs. Each work item is subject to quality control, and each system defined by standard work items.

<u>Inspection requirements</u> are specific procedures outlining the nature, type and frequency of inspection for each work item.

Using the system approach to describing the work, an inspection program can be implemented whereby all work is traceable to a specific module, task, location and crew. An accurate and systematic review of each module can be performed.

#### Quality Control Program

Given the above definitions, a quality control program should consist of: 1) a method of documenting all inspections and ordering corrective action for all noted deficiencies, 2) procedures for handling and documenting changes in the scope of work for each unit produced, 3) accurate production drawings and details, 4) defined inspection schedules and frequencies, and 5) a series of work item requirements or specifications.

Inspection documents should be simply written and easy to complete. Workmanship, rework, and design should be recorded in the inspection. Documents should be completed by trained inspectors who have the ability to write clearly and professionally.(17) Documentation that is not legible serves no purpose. Types and frequencies of inspections must be demonstrated to all production workers. They should be able to self-check work prior to inspection. All work must be documented, whether it is performed correctly or incorrectly. This ensures 100% performance and inspection of all work. When work is found to be deficient, it must be documented in a manner that describes the non-conformance and describe corrective action. This is critical if additional material or labor is required for rework, or if a design deficiency is causing a quality problem. Rework often affects the production rhythm in several adjacent building systems. This information must be part of the production history of each unit. The work item specifications must be written so that all production personnel understand their content. Specifications must coordinate closely with all production drawings and inspection requirements.(11)

All written inspection requirements should reference the applicable standard to limit in-plant disputes over requirements. This cross reference system also ensures credibility of the quality control program for third party inspection agencies.

Finally, the quality control program must be flexible towards revision of requirements. Production workers and quality control

personnel should provide meaningful input into the program if deficiencies in the inspection, work practices or design of the units require changes. Through participation, they gain a sense of contribution to product quality.

#### Manufacturing Plant Organization

Figure 2.2 illustrates a typical modular manufacturing organization. The major components are sales, engineering, production, quality control, and financial control/purchasing. The titles of the components may vary, but the responsibility functions are the same. (18) Proper implementation of a quality control program will require that a clear definition of the chain of command and flow of information throughout the organization be provided.

#### State Codes

To sell products interstate, the manufacturer must comply with various state building codes that are amended versions of the various BOCA codes. Units are often built to the most strict state code so that standardization of in-plant practices can be maximized. Table 2.2 indicates, for nine states, the various codes and amendments to which the units must comply. Overall, New York State variations contain the strictest amendments to the basic

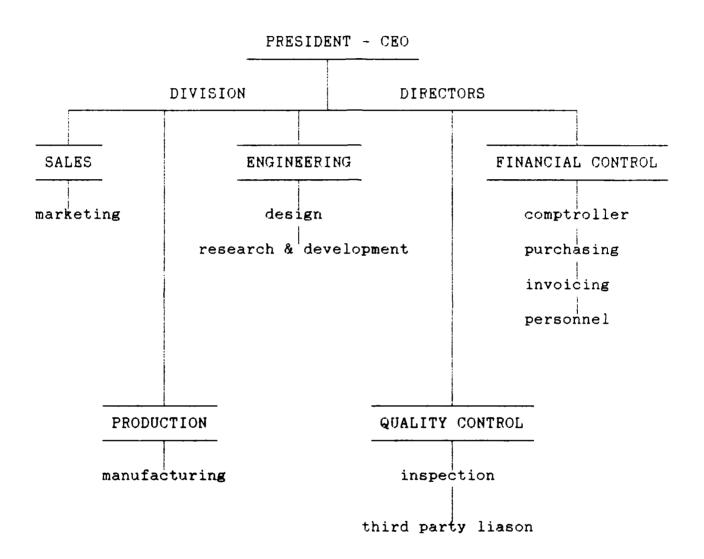


Figure 2.2

Typical Modular Manufacturing Organization (18)

## TABLE 2.2

## Applicable Codes and Amendments (16)

VIRCINIA  1987 BOCA National Building Code 1987 BOCA National Plumbing Code 1987 BOCA National Mechanical Code 1987 National Electric Code ASHRAE 90-75	MAINE 1987 BOCA National Building Code Maine State Plumbing Code v/86 Revisions 1987 National Electric Code NFPA Standard #31 (Mechanical 87 EDT) 1987 BOCA National Energy Conservation Code		
MASSACHUSETTS	RHODE ISLAND 1986 CABO 1 & 2 Family Dwelling Code		
1984 State Building Code W/Amendments 1984 State Flumbing Code	1987 BOCA National Plumbing Code		
1987 National Electric Code	1987 BOCA National Mechanical Code		
1988 State Energy Code	1987 National Electric Code		
<b> </b>	(All with RI Amendments)		
CONNECTICUT  1987 CT Basic Building Code Supplement 1984 BOCA Basic Building Code 1985-86 BOCA Supplement 1984 BOCA Basic Mechanical Code 1984 BOCA Basic Plumbing Code 1986 CABO 1 & 2 Family Dwelling Code 1985 NFPA 101 1987 National Electrical Code			
1986 ANSI Standards (Barrier Free Acces			
1984 BOCA Energy Code with 1987 CT Supp	plement		
MARYLAND, DELAWARE, NEW HAMPSHIRE, VERMO	NT & WEST YIRGINIA		
1987 BOCA National Building Code			
1987 BOCA National Plumbing Code			
1987 BOCA National Mechanical Code			
1987 Mational Electric Gode 1987 BOCA National Energy Conservation	Code		
1707 BOOK HECTORIES BRIEFES CORRECTORES			
NEW JERSEY  1987 BOCA National Building Code & N.J.A.C. Supplement 1986 National Standard Plumbing Code & N.J.A.C. Supplement Fire Protection Subcode per N.J.A.C.  (Portions of the Building Code and the NEC) 1987 BOCA National Mechanical Code per N.J.A.C. Barrier Free Design Regulations/Title 17 N.J.A.C. 1987 BOCA National Energy Conservation Code with N.J.A.C. Supplement			
NEW YORK  1987 NY Energy Conservation Construction Code  1986 NY Uniform Fire Prevention and Building Code  1984 National Electric Code			

### PENNSYLVANIA

1987 BOCA National Building Code 1987 BOCA National Plumbing Code 1987 BOCA National Mechanical Code 1987 National Electric Code PA Energy Code - PA Bulletin #16

•7/7/88•

lle-C

codes. Therefore, New York requirements control the majority of material and construction standards. (19)

#### Inspection by Outside Agencies

Since the modular house arrives at the site closed in, local building code enforcement officials cannot inspect various stages of construction as they would in a site-built home. (1) Therefore, to protect the consumer, the law requires that each manufacturer be reviewed and approved for both design and inspection. This is accomplished by government inspectors or independently contracted third party inspectors. Third party agencies are approved independently by each state that the manufacturer serves.

Pennsylvania uses the third party model of inspection.

Submission of a quality assurance plan is one of the basic requirements placed on the manufacturer. This plan must specifically describe the quality control organization, personnel qualifications, and methods for quality assurance. It must also demonstrate that all design, construction and in-house inspection complies with applicable codes and administrative requirements. The third party agency is responsible for approving this plan and inspecting a percentage of all modules built. Quality control practices are also reviewed during visits to the plant.

#### Symopsis

While a great deal of preparation for a quality control program is required, the benefit will be improvements in product quality. Legislative and third party agencies are not sufficient to ensure quality. The manufacturer selects materials and employs the production team. Therefore, the manufacturer must have sufficient means to control these resources to ensure the highest consistent quality.

#### CHAPTER 3

# ANALYSIS OF A PENNSYLVANIA MANUFACTURER'S QUALITY CONTROL PROGRAM

#### Overview

The existing program, used by the study manufacturer, was examined to determine deficiencies and areas requiring improvement. The existing program addresses quality assurance in 3 forms: 1) a quality assurance manual which outlines company philosophy, organization and planned quality control practices, 2) a product manual which provides somewhat detailed specifications for module construction and, 3) in-plant quality control inspection forms used to document deficiencies in the construction of each module.

The quality assurance and product manuals are basically management documents and have not been used in the plant by either production or quality control personnel.

#### Quality Assurance Manual

The manual outlines the requirements, objectives, procedures, and staffing necessary to maintain product conformance within the guidelines of the states the manufacturer serves. It is reviewed and

approved by each state, and third party inspection agency, who must oversee the entire quality control program from design to construction. Table 3.1 is the table of contents for this document.

The strengths of this manual are:

- 1) The manufacturer's organizational structure is well defined.
- 2) There is clear delineation of key personnel assignments and responsibilities.

#### The weaknesses are:

- 1) Detailed 'quality control inspection forms,' illustrated by figure 3.1, have no instructions for use. They are completed by the foremen, with only an after the fact verification by the inspectors. This is an effective tool for monitoring work completion, but not for quality control.
- 2) A one page generalization of inspection procedures is given in figure 3.2. There is no coordination between the individual work items and the type or frequency of inspection required. The 'quality control inspection form,' is not referenced as part of the procedure.
- 3) Instructions and procedures are confusing and disjointed.

  Figure 3.3 is one of three flow charts which outline problem resolution procedures for plant personnel. It is difficult to follow and not widely used by company personnel. (20)
- 4) The manual is disorganized. Topics, such as firestopping details, testing, and products specifications, belong in the

## TABLE 3.1

# Table of Contents For Study Manufacturer's Quality Assurance Plan (16)

		SECTION	#
I.	PURPOSE OF MANUAL		1
II.	APPLICABLE CODES		2
III.	N.J. CONSTRUCTION LABELING PROCEDURES		3
IV.	MODEL DESCRIPTION		4
٧.	FIRESTOPPING DETAIL		5
VI.	LOCATIONS		6
VII.	Q.C. INSPECTION - PLANT #1		7
VIII.	Q.C. INSPECTION - PLANT #2		8
IX.	Q.C. INSPECTION - PLANT #3		9
х.	PLANT #1 LAYOUT		10
XI.	PLANT #2 LAYOUT		11
XII.	PLANT #3 LAYOUT		12
XIII.	ORGANIZATIONAL CHART		13
XIV.	WORK FORCE & PRODUCTION		14
XV.	WORK FLOW DIAGRAM		15
XVI.	PLANT #1 ASSIGNMENTS & RESPONSIBILITIES	5	16
XVII.	PLANT #2 ASSIGNMENTS & RESPONSIBILITIES	3	17
XVIII.	PLANT #3 ASSIGNMENTS & RESPONSIBILITIES	5	18
XIX.	QUALITY CONTROL POLICY	• • • •	19
XX.	QUALITY CONTROL & INCOMING MATERIAL		20
XXI.	BUILDING ASSURANCE PROCEDURES		21
XXII.	INSPECTION PROCEDURES		22
XXIII.	TESTING		23
XXIV.	DEFECTS OF WORKMANSHIP		24
XXV.	SHIPPING PROCEDURES		25
XXVI.	RECORD KEEPING		26
XXVII.	RECORD KEEPING FOR NEW JERSEY		27
XXVIII.	SET-UP GUIDE	• • • • •	28
XXIX.	PRODUCTS SPECIFICATIONS		29
XXX.	PFS REQUIREMENTS	• • • • •	30
XXXI.	QUALITY CONTROL ORGANIZATION		31
XXXII.	LABELS		32
XXXIII.	RESUMES		33
XXXIV.	RIGHT OF ENTRY	• • • • •	34
XXXV.	BUILDING SYSTEM ACCEPTANCE REPORTS		35
XXXVI.	THIRD PARTY QUALIFICATIONS		36

PAGE 2 OF 2	SERTAL NUMBER	e e
116	APPROVE REWOLK LEAD FEMIL MAN - MAN	REPERT (UC)
STATION 10A - FINISH ELECTRIC (CONTINUED)	•	4
ctes.		
      		: ! !
11. PROPER STATE AND THIRD PARTY LABELS AND INSIGNIAS APPLIED		] 
l 1		
	1 1 1 1 1 1 1 1	í í i
[	1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	
Q.C. INSPECTORFOREMAN		
STATION 10B - FINISH PLUMBING		
	_	
		1 1 1
3. FITTINGS: PROPER SLOPE, TRAPS, AND VENTS	,	f f i
A. P. LINES TALL WATER SAPPLY LINES ATR CHECKED AND DRAIN LINES TESTED (MERIC APPLICABLE)		!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!
 	1	!!!!
Q.C. INSPECTORFOREMAN		
CONFERENCE		! ! ! ! ! ! ! !

Example 'Quality Control Inspection Form' From the Study Manufacturer's Quality Assurance Plan

#### INSPECTION PROCEDURES

ALL QUALITY CONTROL INSPECTORS WILL BE TRAINED PERSONNEL IN MANUFACTURING PROCESSES AND KNOWLEDGEABLE IN BUILDING CODES AND REGULATIONS. EACH INSPECTOR WILL BE FAMILIAR WITH PENN LYON HOMES, INC. STANDARD PRODUCT AND PRACTICES. HIS JOB WILL BE TO INSURE THAT ALL UNITS ARE BUILT IN ACCORDANCE WITH THE THIRD PARTY APPROVED PLANS AND SPECIFICATIONS, AS WELL AS CHECK TO INSURE THE WORKMANSHIP IS OF THE COMPANY'S EXPECTED HIGH QUALITY.

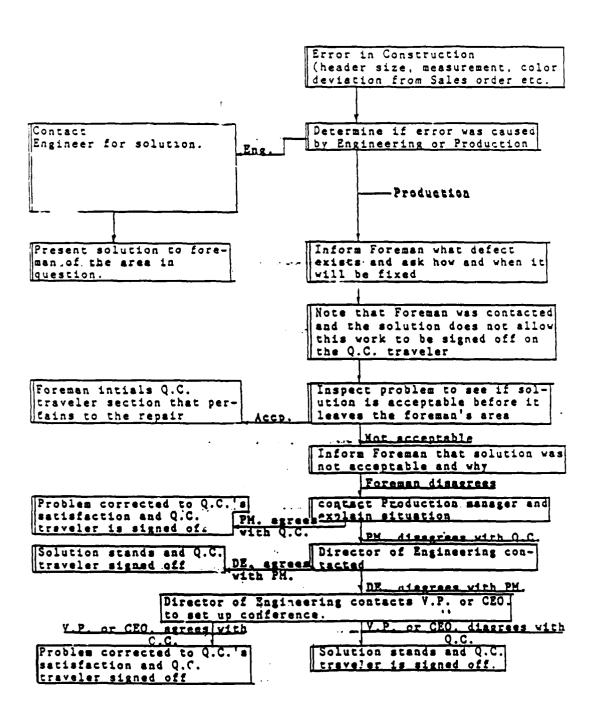
EACH SALES ORDER WILL BEAR A JOB NUMBER WHICH EACH INSPECTOR WILL IDENTIFY ON HIS INSPECTION FORM. THE INSPECTION FORM WILL INDICATE THIS NUMBER FOR RECORD KEEPING PROCEDURES AND WILL BECOME PART OF THE JOB FILE.

EACH FORM WILL INDICATE THE PRE-DETERMINED POINTS OF INSPECTION ALONG THE PRODUCTION LINE. THE INSPECTOR AND FOREMAN ARE TO PERFORM AN INSPECTION PERSONNALLY, WHETHER IT BE VISUAL, DIMENSIONAL, STRENGTH, SQUARENESS, ETC. THE INSPECTION FORM WILL INDICATE WHETHER THE FUNCTION HAS BEEN PERFORMED IN CONFORMANCE WITH APPROVED STANDARDS.

THE INSPECTION FORM WILL BE COMPLETED ON EACH UNIT AND SENT TO SALES FOR RECORD. ALL SUMMARY SHEETS WILL BE REVIEWED FOR REOCCURING DEFECTS OR POTENTIAL EFFICIENCY REPORTS FOR FURTHER CONSIDERATION.

#### FIGURE 3.2

Inspection Procedures
From the Study Manufacture's Quality Assurance Plan (16)



J

FIGURE 3.3

Example Flow Chart for Problem Resolution In-Plant From Study Manufacturer's Quality Assurance Plan (16)

product manual.

5) The topics are not fully related in sequence. General administrative chapters are separated by chapters on specific construction details. For example, New Jersey labeling procedures is Chapter III, and New Jersey record keeping is Chapter XXVII. While many topics are needed to satisfy all the varying state requirements, they should be better organized.

#### Product Manual

The product manual is a production guideline. It contains specifications and procedures pages for 18 construction entities.

There is no table of contents for this document, but a listing of the 18 construction entities is provided as table 3.2

The strengths of the document are:

- 1) It is an effort to provide a production document that describes the construction details of a modular home.
- While the specifications and procedures are very detailed, they are easily understood.
- 3) The document is standardized for all construction. It does not require revision of content for each unit designed.

#### The weaknesses are:

1) The document's introduction indicates that an inspection page accompanies each specification and procedures page. This is

#### TABLE 3.2

## Listing of 18 Construction Entities Described in Study Manufacturer's Product Manual (21)

- 1. FLOORS
- 2. EXTERIOR WALLS
- 3. CENTER BEARING WALLS (MARRIAGE WALLS)
- 4. NON-BEARING INTERIOR PARTITIONS
- 5. CEILINGS/ROOFS
- 6. DRYWALL FINISH
- 7. DOORS
- 8. WINDOWS
- 9. EXTERIOR FINISH/COVERINGS
- 10. PLUMBING
- 11. ROOFING
- 12. WINDOWS/EXTERIOR DOORS
- 13. INTERIOR DOORS
- 14. ELECTRICAL
- 15. HVAC
- 16. CABINETS
- 17. ACCESSORIES, MOLDINGS AND TRIM
- 18. TRANSPORTATION/CLOSE-UP

- true only for floor frame building. In other areas, inspection pages are not found.
- 2) The specifications and procedures pages numbering are not coordinated as seen in figure 3.4. For example, plumbing specification A-3.0, "Valves," does not correspond to procedure B-3, "Fixtures."
- 3) Coordination with procedural requirements in the quality assurance manual, such as testing, firestopping, and product specifications, is lacking.
- 4) Specifications and procedures items do not match inspection items on the 'quality control inspection forms' found in the quality assurance manual. Item numbers do not match.
- 5) The document is not used by production personnel. It is not referred to during construction and is not used as a training guide. (20)

#### Existing In-Plant Quality Control Practices

#### Inspection Form

Figure 3.5 illustrates the actual inspection document used in the factory. It is a simply arranged form with space allocated for inspection data, foreman contacts, corrective action, signature and date. The inspector has complete discretion with this form. There is no written procedure for completion. Inspection data can be entered in any manner with notations for several different units listed on the same page. Yet, it is the primary quality control tool and is the only inspection document used consistently.

#### X. Plumbing

- A. Specifications: the following specifications cover the standard product line produced by Penn Lyon Homes, Inc., with regard to plumbing.
- A-1.0 Supply lines- water supply lines shall be of type L copper pipe with soldered connections, sized in accordance with the applicable code. All plumbing on the first floor shall be stubbed thru the floor at each fixture for connection on site. Supply lines on the second floor of two story units will be manifolded together to a chase area, and access provided for site hook-up.
- A-2.0 DWV system- DWV system shall be of schedule 40 PVC pipeand fittings, sized and installed in accordance with applicable codes. Pipes in the first floors will just be stubbed thru the floor for on site connection drain lines on the second floor will be run to a chase area, with access provided for site hook-up.
- A-3.0 Valves-full flow stop valves shall be installed at all plumbing fixtures, with access provided for operation.
  - A-4.0 Fixtures
- A-4.1 Water closet- water closets shall be viterous china close coupled fixtures with seat and cover, and shall be bone color as standard.
- A-4.2 Lavatory- lavatories shall be cast cultured marble with pop up drain, overflow, and single lever faucet.
- A-4.3 Bathtubs bathtubs shall be one piece fiberglass with pop-up drain and single lever faucets. Color will be bone Tub shall be supplied with a shower curtain rod.
- A-4.4 Showers individual showers shall be one piece reinforced fiberglass with single lever faucet. Color will be bone. Shower will be provided with a curtain rod.
- A-4.5 Kitchen sink- kitchen sinks shall be double bowl stainless steel with single lever faucet and spray attachments.
- A-4.6 Exterior faucet- homes shall be supplied with one exterior frostproof hose bib.
- A-4.7 Washer hook-up- optional washer hook-up shall be provided recessed in wall with hot and cold water hose connection and drain.
- A-4.8 Water heater- homes will be supplied with a 42 gallon glass lines insulated energy efficient electric water heater, with 240 volt-4,500 watt dual non-simultaneous elements.

#### FIGURE 3.4

Specifications and Procedures Pages for Plumbing
One of 18 Construction Entities
Described in Study Manufacturer's Product Manual (21)

#### XIV. Plumbing

B. Procedure: the following procedure shall be used for plumbeing installed in homes built by Penn Lyon Homes, Inc.

B-1 Water lines- water lines shall be type L copper with sweat fittings to all plumbing fixtures, with stop vinyl supplied at each. Water lines on the first floor shall be studed to below the floor. Water lines on the second floor shall be manifold together to a common drop, and then run thru a chase in the first floor. Lines for clothes washers an dishwashers shall be supplied with a air hammer column to prevent water hammer copper shall be sweated with 95/5 solder, applied to pipes which have been deburred, cleaned, and flux applied. Water lines shall be in accordance with approved drawings.

B-2 Drain lines- drain lines shall be scheduled 40 PVC lines connected with appropriate hub type fittings. Pipe shall be cut, deburred, cleaner/primer applied, then solvent cement applied into the hub cup. After pipe is inserted into hub, turn 1/4 turn to insure proper cement area. All plumbing on first floor shall be stubbed thru below the floor. All second floor plumbing shall be manifolded together as run thru a chase area on the first floor. Horizonal turns and turns from vertical to horizonal shall be thru long sweep fittings. Horizonal to vertical turns may be thru a sanitary tee. Lines shall be sized and installed in accordance with approved drawings. Vent stack shall extend above the roof 18" min.

B-3 Fixtures- fixtures shall be installed in accordance with manufacturer's installation instructions. Caulking shall be applied between the kitchen counter and the sink flange to prevent water damage to countertop. Bath vanity tops shall be caulked to the ajoining walls and top of the backsplash.

INSPECTED	FOREIGN CONTACTED	TAKEN
4504A neeps FL Boxed out + FL  neeps Pry wall Touch-up  neeps C.T.S., neeps Pecei, pt + Switch  Cove as . C.T. Sinis cut out Too LARGE  pouble Bowl S. b. Sin 6/2 Bowl	TOLD 5 NOT TO OUT UNI Finishe	TAKe
4504 B Br#3 Shelf Brace Screw loose B Br#2 Shelf Brace Screw loose	57eue	
B necns Prywall Touch-up + Paint  (leaned off of Entry Vinyl  C. Bath #1 Tape + Spackle Corner by usuity  C. Bath #1 Vanity Sunaly line on Angle  C. Br.#2 Carpet Smells morely  C. Bath #1 Tub chimped	STEVE TO TAKE FIMISHED CLINT STEVE PAVE KAYL	out unti
A Br#1 Poor Jamb Chipped  A Used 2" staples on flip over hang	ENG,  Oxichans  DAUE  DAUE  Bernie	۷
A+B Roofs Used I'X 12" Lat, Bracing  A Roof 3 SRAPLES IN VAILARS  B WIRED + Hole In well for Range Hood but  it is omit, cut wife Patch Hole  B miw wires standed 5'1"  A Entry Ext, wall Bowed out AT coiling  A Liu RM MIW Produce 5" Short  B Pin RM MIW Produce 5"	ENG. AL/Bernie Bernie AL/Berni AL AL	

FIGURE 3.5
Completed Quality Control Inspection Form (20)

The strengths of the form are:

- 1) It contains ample space for recording inspection data.
- 2) It indicates the foreman responsible for the work deficiency.
- 3) The signature of the inspector is required.

#### The weaknesses are:

- 1) It is poorly formatted; deficiency locations are not well documented.
- 2) The space allocated for corrective action is inadequate and never utilized.
- 3) There is no record of rework and reinspection.
- 4) There is no accurate reference to crew, work station, or timeliness of inspection.
- 5) There is no standard language for recording deficiencies; descriptions are vague and disorganized.
- 6) There is no consistent history of each module built without collecting several forms.

#### Types of Inspections, Frequencies and Statistics

Figure 3.5 is one of 235 completed inspection forms reviewed.

Not all of the forms for the 6 month period from March to October

1988 were available. Each of the deficiencies listed on these forms has been analyzed and summarized into two tables. These were designed to provide useful information about the types and frequencies of inspections, and the nature of the deficiencies

themselves.

Table 3.3 illustrates the number of deficiencies noted per month, grouped into 5 categories:

- 1) work not performed but required (WN) examples are: drywall cutouts for receptacles not made, molding not installed where required, firestopping in stud penetration not installed
- 2) <u>defective workmanship</u> (DW) examples are: wall framing not square, drywall taping unsatisfactory, shingle staples exposed
- 3) engineering error (E) examples are: stairwells do not line up on first and second floor drawings, wrong size door or window specified, incorrect receptacle specified
- 4) <u>defective material</u> (MA) examples are: shower unit cracked, window broken, lumber warped
- 5) damage (by succeeding crews) to already installed work (ID) examples are: paint on carpet, holes in finished walls, cuts in vinyl floor

This table indicates that 87% of the recorded deficiencies are work-not-performed or defective workmanship. These two types of deficiencies are most most common because they are most directly related to work performance. Engineering, defective material and damage deficiencies are likely to occur regardless of the quality of workmanship.

Because of the frequent occurrence of non-performed and

TABLE 3.3

Number of Deficiencies Noted Per Month
Grouped Into Five Categories

Results Based on Tabulation of all Moted Deficiencies from March to October 1988

NUMBER OF REPORTS	30	1 4	9	22	71	38	41	20		
REPORT NUMBERS	1-30	31-34	35-43	44-65	66-136	137-174	175-215	216-235		
MONTH OF REPORTS	10/88	•				5/88	4/88	3/88	• · ·	
									TOTALS	PERCENT OF TOTAL
WORK NOT PERFORMED	+	<del>                                     </del>	<del> </del>	<del>                                     </del>		-				
BUT REQUIRED (WM)	66	13	25	24	119	46	63	39	395	25
DEFECTIVE WORKMANSHIP (DW)	146	21	39		T	_	156	148	954	62
ENGINEERING (E)	20	0	0	3	9	10	5	4	51	3_
DEFECTIVE MATERIAL (MA)	8	0	1	1	6	1	1	1	19	1_
DAMAGE TO INSTALLED WORK (ID)	16	10	16	10	23	14	26	27	142	9
TOTALS	256	44	81	123	385	2 <b>02</b>	251	219	1561	100

defective workmanship deficiencies, table 3.4 is provided. This table is a breakdown, by system, of these deficiencies for three months of reports. As seen on the table, the five systems with the greatest number of deficiencies are sidewall framing, wall setting on floors, rough electrical, doors and windows, and interior finishes. This is explained by the fact that these systems contain more work items than the remaining 21 systems. Thus, a greater opportunity for error exists. A review of the inspection reports reveals that the top five occurring deficiencies included both code conformance and cosmetic or appearance related items. However, the cosmetic items were far more prevalent than the code items. According to inspection personnel, this is due to the fact that code compliance items were more significant and required immediate attention. A record of the deficiencies was rarely made because the inspector witnessed the correction. This suggests that the current inspection system does not provide management with a complete knowledge of quality deficiencies and quality control in the plant.

The five systems with the most deficiencies occur throughout the plant, indicating that quality problems are not limited to certain areas. Quality control improvement is needed plant wide.

There is no record of inspection frequency. Reports are not maintained for each day of production. This inconsistency is not acceptable.

TABLE 3.4

Number of Non-Performed or Defective Workmanship Deficiencies Noted
Grouped Into 26 Building Systems

Results Based on Tabulation of all Noted Deficiencies March to October 1988

WORK NOT PERFORMED DEFECTIVE WORKMANSHIP (WW) (DW) TOP BUILDING SYSTEM NUMBERS AND NAMES FIVE OCT JUN APR OCT JOH APR TOTALS RANKING -FLOOR FRAME -MILL SHOP 3A -END & INTERIOR WALL FRAME 3B -SIDEWALL FRAME 3C -WINDOW FRAME SHOP -WALL SETTING ON FLOORS 5A -ROUGH PLUMBING 5B -CRILING PLUMBING 5C -FINISH PLUMBING -DRYWALL TAPING 7A -ROOF FRAME 7B -ROOF FRANK SET 8A - ROUGH ELECTRICAL 8B -FINISH ELECTRICAL 9A -DRYWALL SANDING 9B -PAINTING (SPRAYED) 10A -ROOF SHEATHING 10B -ROOF FELT AND SHINGLES 11A -EXTERIOR SHEATHING, INSULATION 11B -DOORS AND WINDOWS 11C -EXTERIOR SIDING 12A' -DOOR FRANK SHOP 12B - INTERIOR FINISH 13A -CARPETING 13B -CABINETS 13C -WRAPPING, PREP FOR SHIPPING TOTALS 66 

#### Staffir:

Currently, there are two quality control inspectors in the plant. However, this number has, on occasion, risen to three based on the management decision regarding the number of necessary inspectors. (19) The quality assurance manual states that two inspectors are to be utilized. Current staffing is based solely on an estimate of requirement. There has been no man-hour evaluation to determine optimal staffing. Past experience and convention are the determining factors.

#### Third Party Agency Influences

The third party agency inspects the design and construction of all units. State mandated in-plant evaluations of workmanship, production drawings, quality control practices are performed. Figure 3.6 is a copy of a form completed by a third party agency representative.

This inspection form is provided to the manufacturer's quality control inspector. The original is retained by the third party agency for their record and necessary actions. (22) Whenever any deficiency significantly violates state requirements, the third party agency must assure that the needed corrections in procedures or work practices are made. If corrections are not made on serious violations, the agency can disapprove or "red tag" the unit. A

	<u> </u>					Sheet of
PES	A Control of the Cont		QUA			INSPECTION REPORT Form A 6 S
ME IN		TIM	E OUT:	SPECTOR:		RED TAG DISPOSITION PREVIOUSLY OUTSTANDING
Legen	d: S-Str.	ictural: P	-Plumbing;	M-Mechanica	i; E-Ele	actrical; N/A-Not Applicable; O.KAcceptable; Condition (Minor Violation-Corrected Immediately).
WORK STAT.	UNIT SERIAL NO	SYS.	MAT'L.	WORKMAN- SHIP	CODE NO.	REMARKS
112	5513P	}	4	10		No No Contrago, com
	172/5		Uh	NA		100~
	(O <b>y</b>	7	NA	NA		
<del>ر</del> ۲	5510		00	(91)	545	Fire wall Not Noted
537	ARCHO	P	91	Jan.	MAR	Every L'on leriment
	Miss	in	1	186)		levn!
		12	1	9	//	
					م اصرا تا معلی	Not Noted 10 "OC KNOW!
					3000	Cac No
		-		-	n(	No Qu papel in Unit
					HUN	L STATE OF THE STA
<u>つず</u>	5490	15	91	190	521	fin wall NOT Noted hor
7	ANC	1-1	a	1	man	Kernety- HWALLET - Osc No
	Mass	1	a \	77	-	lies 1 C 1
		2	9-	7	M	15 de wall to Sidewall
				<u> </u>		Not Until - HERMI - EC
		<del> </del> -		<del> </del>		<u></u>

Copies to Manufecturer, PFS Office

PES CORPORATION

2402 DANIELS STREET, MADISON, W'SCONSIN 53704

## FIGURE 3.6

Completed Inspection Form
Prepared by a Third Party Inspection Agency Representative (20)

red-tag unit cannot be sold to the customer. However, consultation with the third party agency reveals that, most often, units are only temporarily 'red-tagged.' Manufacturer's are diligent in correcting these severe deficiencies.(22)

#### Synopsis of the Existing Program

A review and analysis of the Penn Lyon Homes, Inc. quality control program generates the following conclusions:

- 1) The quality assurance manual is disorganized and requires revision. It should contain only such items as organizational structure, personnel qualifications, work assignments, goals, policies, and administrative procedures. Other items should be in the product manual. The topic order should be re-arranged to progress from general to specific.
- 2) The product manual is incomplete and disjointed. Revised procedures and forms that are needed to relate clearly to the production drawings, specifications and procedures.
- 3) The 26 plant systems defined in chapter 2 should be incorporated into the product manual. The existing work station divisions are unclear.
- 4) Statistics generated from an analysis of the existing inspection forms indicate inconsistent inspection types and frequencies. Commetic deficiencies dominate the inspection data. Documentation of code related inspections is lacking. Accurate

quality control information is not being recorded on a consistent basis. Improvements are needed throughout the plant.

- 5) Quality control staffing and training requirements are not well defined.
- 6) Specific state requirements for construction should be incorporated into the manual. Third party agency inspection reports should also be included with the inspection form completed by the inplant inspectors.

A more comprehensive quality control program that provides improved communications, inspections, and quality history is recommended.

#### CHAPTER 4

#### REVISED QUALITY CONTROL PROGRAM

This chapter presents a systematic revision of the quality control program. Through the reorganization of the existing quality assurance and product manuals, the administrative and procedural portions of the program are properly separated and better defined.

#### New Quality Assurance Manual

The proposed quality assurance manual shuold be a stripped-down version of the original. It should contain the goal statement, organizational structure, quality assurance philosophy, personnel qualifications, division of responsibility among various company divisions, facility layouts, third party administrative requirements, and procedures for manual revision. All other items have been removed and are now in the revised product manual. Table 4.1 is a table of contents. Appendix A contains a topical outline for further detail. This general outline can also serve as a model for other manufacturers.

## TABLE 4.1

## Table of Contents for Revised Quality Assurance Manual

CHAPTER	TITLE
1.	PURPOSE OF MANUAL
2.	QUALITY ASSURANCE POLICY
3.	GENERAL ORGANIZATIONAL CHART
4.	QUALITY CONTROL ORGANIZATIONAL CHART
5.	PLANT LAYOUT
6.	WORK FLOW DIAGRAM
7.	IN-PLANT ASSIGNMENTS AND RESPONSIBILITIES
	(KEY PERSONNEL)
8.	GENERAL RECORD KEEPING
9.	INDEPENDENT INSPECTION AGENCY GENERAL
	REQUIREMENTS
10.	INDIVIDUAL STATE APPROVAL DOCUMENTS AND
	CETIFICATIONS
11.	MATERIAL QUALITY POLICY
12.	SITE SET-UP CONTROL POLICIES
13.	TRAINING POLICIES
14.	KEY PERSONNEL RESUMES OR REQUIRED QUALIFICATIONS
15.	PROCEDURES FOR REVISION TO THE MANUAL

#### New Product Manual

The proposed product manual should be the key revised quality control program document. It should provide complete guidance to the in-plant personnel for construction of the units and complete documentation procedures for the inspection of the work. It can also serve as a model format for other manufacturers. Table 4.2 shows a proposed table of contents. Appendix B is a topical outline for further detail. The critical portion of this manual, Part 3 - "Production Quality Control," is the focus of this chapter. It is structured to the 26 building systems defined in chapter 2. For each of these systems, there is a complete quality control 'package' which contains the following five elements:

- 1) quality control inspection forms for each work item in the system
- 2) inspection instructions defining types and frequencies of inspections to be conducted
- 3) production drawings and details pertaining to each system
- 4) orderly performance specifications and work procedures
- 5) specific requirements

An explanation of each of the above elements is presented below. System 7A, "Roof Frame Building," is the example system used to illustrate the structure and use of each of the 26 proposed quality control packages.

#### TABLE 4.2

#### Table of Contents for Revised Product Manual

#### PART 1. ADMINISTRATIVE REQUIREMENTS

- a. Purpose of Manual
- b. Applicable Codes
- c. Third Party or State Inspection Procedures
- d. Certification Label Processing
- e. In-Plant Inspection Document Processing
- f. Required Quality Control Documentation for Each State
- g. Procedures for Implementing Change to This Manual

#### PART 2. MATERIAL QUALITY CONTROL

- a. Material Delivery Processing and Acceptance
- b. In-Plant Inventory Control
- c. Procedures for Documenting Rejected Material

#### PART 3. PRODUCTION QUALITY CONTROL

- a. 26 Building System Packages
  - 1. Inspection forms
  - 2. Production drawings
  - 3. Specifications and procedures
  - 4. Inspection and testing procedures
- b. Filing Procedures

#### PART 4. TRANSPORT AND SITE INSTALLATION QUALITY CONTROL

- a. Shipping Procedures
- b. Site Erection Guide
- c. Site Installation Quality Control
  - 1. Inspection procedures
  - 2. Documentation
  - 3. Builder responsibilities

#### Inspection Forms

Figure 4.1 is the revised inspection form. When completed, it contains all information required to document the quality of a unit. There is a separate inspection form for each system and each module built. The procedure for properly completing this form is as follows:

- 1) The system foremen shall be responsible for keeping the forms in a safe location near the module and available to the inspectors at all times. The inspector shall constantly review their group of systems to ensure timely inspection of all work items. Inspectors shall complete items 2, 3, 4, 5, 8, 9, 10, 11, and 13 as required. Item 9 deficiencies should be written in a clear and concise manner. Item 10 codes should correspond to one of the five categories of deficiencies outline in Table 3.3 (WN, DW, E, MA, or ID). This will allow future categorization of all deficiencies in a data base. Item 11 should also be completed accurately and concisely. Rework is the result of the deficiencies and must be accurately measured. The foremen shall complete item 12, rework hours, when required. They are the best judge of the time required to make corrections to the work.
- 2) When all inspection requirements have been completed, and work is satisfactory, the inspector should sign at the bottom of the form at item 14. The module should not proceed to the next system until the inspection is finalized.

QUALITY CONTROL INSPECTION FORM

		JUBL 1	)   	QUALITY CONTROL	MANAPOCI CON FORM				
1, SYS 6, DES	SYSTEM NUMBER 2. UNIT	NUMBER	Ξ	œ.	3, INSPECTOR	أ		j S	UATE
	. REQUIREMENT 8.	N OK \N	oi.	10C, & U	DEFICIENCY	10, C00E	CORRECTIVE ACTION	RE WORK HOURS	REWORK APPROVAL
Œ	#2 tumber all locations							12,	13,
9.1.1	spacing 16" or 24" oc								
язэ	4 nails frame corners								
858 858	3 norts voists/truss								
A12	05B 2" staples 12"cc								
я 1	square, no warps/cups								
язз	addl framıng per drawings								
A32	chrds/ists flush w/drywa								
₽©4	drywall seams II to chards	356							
A32	founseal per procedures								
855 855	truss hangers set per pro	-							
A15	hinges/gussets OK								
A23	splices noiled per proced	_							
1612	ridge cap seat nailed OK								
Ĥ16	framing straight-no bends								

14, INSPECTOR SIGNATURE

FIGURE 4,1

15, PLANT MGR, INITIAL

Revised Inspection Form for Boof Frame Building

- 3) Once signed, it shall be attached to the other unit inspection forms to maintain a complete record of inspection.
- 4) After the last inspection, all forms are to be removed from the unit and submitted to the plant manager for review and final release. The plant manager shall initial each form at item 15.
- 5) The plant manager retains the forms for submission to the quality control director for final processing.

Figure 4.2 illustrates the process described above for completing the inspection form.

#### Change Order Logs

Like the inspection form, the change order log provides a complete history of all change order work on a module. Figure 4.3 illustrates. It shall be completed in the same manner as the inspection form except that the foremen shall also sign, verifying awareness of the change work.

#### Production Drawings

Each production drawing that is created should contain a legend specifying the applicable system numbers and any work item requirements that should be noticed by the foremen and quality control inspectors. With these annotations, inspectors can make notes on the drawings that relate to item numbers on the rest

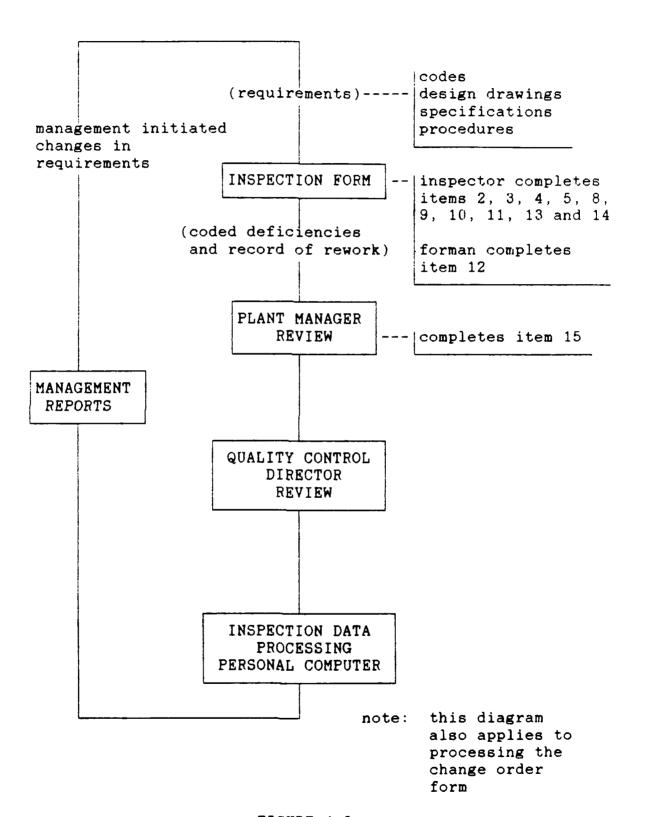


FIGURE 4.2

Inspection Form Completion Process

CHANGE URDER LOG (after start of production)

HRS OK	14.						-			
13. CORRECTIVE ACTION HRS OK										_
BALLOB										
COBB.					Anny de de designe des designes de la constante de la constant					
	±2.	Total Control of the		A V AND COLUMN TO A VALUE OF THE PARTY OF TH			_			
& DEFICIENCY CODE										
1, LOCATION										
Y N 1	10.									
нвѕ	.6					-				
CHANGE										
SCUPE										
00										

FIGURE 4,3

Change Order Log Used With Revised Product Manual of the documents in the system package. Inspectors and foremen, as part of the quality control routine should make copious notes on the production drawings. Once work is completed on the unit, the drawings should be processed with the inspection forms and marked "ASBUILT, QC APPROVED." Appendix C contains a series of typical production drawings for roof frame building. Work item numbers are shown where applicable.

#### Inspection Requirements

These are instructional guides that explain the nature, type and frequency of each inspection item on the inspection form. Table 4.3 lists the inspection requirements for roof frame building. The requirements are standard and do not vary from module to module. Therefore, the inspectors and foremen need only keep one master copy available for reference. There are similar, yet distinct inspection requirements for each of the 26 systems.

#### Specifications and Procedures

Specifications and procedures form the original product manual were retained where accurate. However, they are reorganized and renumbered according to the new system format. Also, the numbering of each work item now matches the inspection requirements page and form. The specifications and procedures, like the inspection

#### TABLE 4.3

#### Roof Frame Building Inspection Requirements

#### ROOF FRAME BUILDING

#### SYSTEM 7A

#### 7A INSPECTION REQUIREMENTS- 7A AND 7AB-ONE AND TWO STORY HOMES

#### Ensure-

7A1-#2 lumber all locations

7All-spacing 16" or 24" o.c. for trusses or joists as specified

7A23-4 nails equally spaced for all frame corners

7A23-3 nails equally spaced for all joist or truss connections

7A23-rail nailing 3 nails vertical, 3" o.c.

7A17-1/2" OSB strip placed where required-2" staples 12"

7A1-framing square at corners, lumber not badly warped or cupped

7A23-all additional framing set per drawings and fastened 3 nails for 2x6 and 4 nails for 2x12

7A32-chords and joists flush with drywall

7A31-drywall parallel to truss chords or joists

7A32-drywall foamsealed per procedures; check bead width and length

7A22-truss hangers set at all bottom chords; 3 nails per side

7A15-all hinges and gusset plates fastened correctly and located properly-no damage

7A23-all truss or rafter splices 3 nails vertical, 3" o.c.

7A1612-ridge cap seat (2x2) centered on ridge rail-1 nail 3" o.c.

7A16-all perimeter framing straight-no bends or bulges

requirements, are standard for all modules. Only a single master copy need be retained by the inspectors and foremen. They are not issued with the production of each module. Table 4.4 illustrates the specifications and procedures for roof frame building.

#### Specific Requirements

What shall be issued with each module, along with inspection forms and production drawings, are specific requirements. These include specific state code requirements, non-standard building details, specifications, procedures, or inspection instructions. Examples of specific requirements for roof frame building would include such items as bolted rafter framing and special gusset plate nailing requirements. Also included would be special details and sections for infrequent; constructed roofing shapes such as capes and dormers. The possibilities for specific requirements are numerous. The remaining portions of the new product manual are listed and described in Appendix B.

#### TABLE 4.4

### Roof Frame Building Specifications and Procedures

#### ROOF FRAME BUILDING

#### SYSTEM 7A

#### 7A. SPECIFICATIONS- SINGLE STORY HOMES

7A1 Framing-

7A11-hinged trusses 16" or 24" o.c. as specified on production drawings

7A12-trusses have 10" overhang

7A13-overhang fixed on 24' wide homes

7A131-overhang on greater than 24' wide home shall be attached and is pre-manufactured

7A14-trusses shall have pitch indicated on drawings

7A15-trusses are pre-manufactured

7A16-truss framing

7A161-high end of truss-ridge rail

7A1611-upper edge of truss is 2x6 #2 spff fastened to end of top truss chord-4 nails per splice

7A1612-2x2 #2 spff attached to center of 2x6 at end of top chord of truss

7A1613-lower edgs of truss is 2x8 #2 spff fastened to end of bottom chord

7A162-high end of truss-heel rail

7A1621-ends of overhang 2x6 #2 spff fastened to heel extension of truss

7A17-bearing strip

7A171-under entire perimeter and all other bearing wall locations, 1/2" wide by 7/16" thick OSB strip for bearing transfer to walls below

7A18-gable end

7A181-2x6 #2 spff box framing attached to end truss top chord-single nail 3" o.c.

7A19-knee walls

7A191-pre-cut 2x4 #2 spff verticals

7A192-top rail 2x4, 3 nails per vertical

7A193-knee walls not fastened to trusses-set in place only

7A2. Nails and Truss Hangers-

7A21-nails 1 3/4" x 0.131" power driven

7A22-truss hangers galvanized steel, 3 nails each side hand nailed

7A23-nail spacing as above and per procedures

7A3. Ceiling Board-

7A31-1/2" gypsum drywall place parallel to truss chords 7A32-glued each side of each cord with bead of 'foamseal' 200

7A4. Cutouts and Other Framing-

7A41-skylights and accesses

7A411-framing sizes to match truss member sizes, #2 spff

#### 7AB. TWO STORY HOMES (FIRST FLOOR CEILING)

7AB1. Framing-

7AB11-joists 2x6 #2 spff 16" o.c.-nailed from rails, not hung with joist hangers

7AB12-rails 2x12 #2 spff double around perimeter

7AB121-3 marriage wall rail members (2x12, 2x12, 2x4) 3 nails, 3" o.c.

7AB122-3 outside wall rails (2x12, 2x6, 2x4) 3 nails, 3" o.c.

7AB13-rails to be microlam over openings exceeding 16 or as specified on drawings

7AB2. Nails-

7AB21-1 3/4" x 0.131" power driven

7AB3. Ceiling Board-

7AB31-1/2" gypsum applied the same as for single story house

7AB4. Cutouts and Other Framing

7AB41-framing per drawings 2x6 #2 spff to match joists 2x12 for stairs-4 nails per connection

#### ROOF FRAME BUILDING

#### SYSTEM 7A

#### 7A. PROCEDURES- SINGLE STORY HOMES

- 7A31-set drywall face down on jig with seams parallel to direction of trusses
- 7A161, 7A162-construct roof perimeter frame-rail sizes as specified using 2x6, 2x8, and 2x12; fasten with specified nails using 4 equally spaced at each perimeter connection
- 7A16-check square of all framing
- 7A22-set truss hangers after leadman marks rails for locations
- 7A411-set any additional framing such as skylights and accesses per drawings
- 7All-set trusses at 24" or 16" o.c. as specified, check square and spacing, and attach to rails using specified nails, 3 each equally spaced at each rail to truss connection
- 7A411-attach additional framing to trusses using specified nails 3 vertically, 3" o.c.
- 7A19-set kneewalls do not fasten
- 7A17-set 10" wide by 16" or 24" OSB nailer at inside perimeter rail between each truss
- 7A32-ensure all drywall is flush with framing prior to foamsealing
- 7A32-attach drywall to truss using foamseal; 1" bead full length of chord over drywall seams. all other bottom chords, 1" bead 1/2 length of one side of chord and 1/2 of length of other side of chord; 6" overlap at middle
- 7A32-for all trusses 24" o.c., foamseal both sides all bottom chords
- 7A24-attach chain lift brackets both sides of rail, each side of roof, every 15' of frame
- 7A17-after lifting roof with overhead crane, attach OSB bearing strip to bottom of outer perimeter rail with 2" staples, 12" o.c.

#### TABLE 4.4 (continued)

#### ROOF FRAME BUILDING

SYSTEM 7A

#### 7AB. PROCEDURES- TWO STORY HOME (FIRST FLOOR CEILING)

7AB11-same procedure as for single story home except trusses are replaced with 2x6 #2 spff 7AB21-all nailing and gluing as per single story specifications 7AB12-see specifications for required perimeter rail members

#### CHAPTER 5

#### IMPLEMENTATION STRATEGY

#### Introduction

An implementation strategy introduces change to an existing program in a way that minimizes the adverse affects on the flow of work. It should provide estimates for the time to complete the transition, recommend training and staffing requirements, and provide a mechanism for the user to adjust the program to meet its needs.

This chapter presents a plan whereby several of the systems are identified for a pilot program. The pilot program requires a trial operation period followed by an evaluation period. During the trial operation period, the program operation is documented. The evaluation period should provide feedback for possible system revisions. After satisfactory application in the trial system, remaining systems should be implemented incrementally.

This chapter outlines an implementation plan. Specific development of the implementation plan remains to be accomplished by

the user. However, a means for a manufacturer to evaluate the new program is provided.

## System Implementation Schedule

Based on interviews with in-plant quality control personnel, there are 5 systems chosen for the pilot implementation program. The pilot period is 10 working days to operate the partial program and 10 working days to evaluate and adjust. The systems chosen are: 3B) sidewall framing, 4) wall setting on floors, 8A) rough electrical, 11B) doors and windows, and 12B) interior finishes. These systems were chosen because they were the top five ranking deficiency areas on table 2.1. A minimum total of 40 complete units will be inspected during the pilot period. This number is based on a production history of 20 units per week.

The implementation plan consists of the following steps:

- 1) At the beginning of the first day, each of the affected system crews will be instructed on the purpose and content of the specifications, procedures, and inspections for each system. At the beginning of each of the nine work days afterward, 10-15 minutes will be spent at the beginning of each day for questions and review.
- 2) Prior to start of work on each unit, the quality control inspector shall review additional/special inspection

- requirements with each of the crew foremen. The review should include the specifications, procedures, and types and frequencies of inspections as a minimum.
- 3) During daily reviews, the inspector shall solicit comments from each crew and complete the evaluation form illustrated in figure 5.1 as the input is received. This will generate evaluation documents on the affect of the revised program on the production workers.
- 4) As work progresses, the foremen and quality control inspectors shall complete the inspection forms (see fig.4.3) and the evaluation form illustrated in figure 5.2. This form is the first-hand evaluation of the program from the primary users.
- 5) At the conclusion of each week, all program inspection and comment forms will be submitted to the plant manager for review and comment. The plant manager also completes a copy of figure 5.2 to provide management input on production impacts. An important response is recorded on inspection staffing.
- 6) The entire package of inspections and comments are forwarded to the quality control, production, engineering, and sales division directors for review and comment. Management review time should not exceed one work week.

SYSTEMINSPECTORFOREMAN	DATEPILOT DAY CREW SIZE
	OUP (CREW) EACH MORNING AND HE FOLLOWING QUESTIONS
Do you understand inspect	ion requirements?
Do you understand what is	being inspected?
Was anything not inspecte inspected?	ed that should have been
Was anything inspected the inspecting?	nat does not need
Have you been delayed by	inspections?
Does the foreman inspect inspection?	your work prior to QC
Other comments.	
Conter Comments.	

# FIGURE 5.1

Production Crew Evaluation and Comment Form

## INSPECTOR/FOREMAN EVALUATION AND COMMENT FORM

FOREMAN	PILOT DAY
SYSTEMS INSPECTED	
INSPECTORS AND FOREMEN SHALL COMPLETE WEEK	PLETE THIS FORM DAILY,
BE SPECIFIC, ONLY ANSWER THE QUES	STIONS WHEN YOU HAVE A
Were you able to perform all instor all work?	spections required
Are specs and procedures accura- would you make?	te? What changes
	1.44
Are inspection requirements accumuld you make?	urate? What changes
	· · · · · · · · · · · · · · · · · · ·
Do all specifications, procedure requirements, and drawings match changes would you make?	es, inspection up well? What
	* * * * * * * * * * * * * * * * * * * *
Any other comments related to que (be specific)	uality control?

FIGURE 5.2

Inspector/Foreman Evaluation and Comment Form

Based on this review, the decision should be made by the quality control division director to maintain the program as is, or make adjustments. All changes shall be coordinated by the director, be written in 1 work week, and be re-implemented on the same 6 systems used for the pilot period. This re-implementation should be evaluated for one additional work week or 20 units, whichever occurs first.

Provided no additional changes are required, each of the remaining systems should be brought into the program at a manageable rate which is proposed to be 4 per week. This will allow for gradual transition. Additional changes, when required, should be implemented and evaluated in a similar manner. Figure 5.3 is a flow chart of the implementation schedule.

#### Training and Staffing

Prior to pilot implementation, each quality control inspector and foreman shall spend a minimum of 20 hours reading and evaluating the written program. As part of each individual review, an estimate of required quality control staffing should be provided. This is important for staffing during the pilot period. Figure 5.3 should be used for comment. This training should be accomplished over a 60 day period.

The inspectors currently in the plant represent staffing for the pilot period. During this period, they will provide comment on figure 5.2 with their estimate of the inspection staffing required

#### SEQUENCE STEPS

1. 60 days from decision to implement - quality control inspectors and foremen accomplish 20 hrs of training on new program beginning of day 1 to day 10 - inspectors review pilot program with crews MPLEMENTATIO prior to start of work on each module - inspectors review inspection requirements with foremen once during each day - inspectors solicit comments from crew members and complete form shown as fig. 5.1 as systems are completed - inspectors and foremen inspect work and complete inspection forms (fig. 4.3) 5. at end of each day - inspectors and foremen complete 6. evaluation forms (fig. 5.2) at end of each of two weeks - plant manager reviews all forms and completes fig. 5.2 with comments 8. SYSTEM at end of two week pilot period plant manager forwards all completed forms to production director for distribution to all division directors I during week three - division directors review all 9. forms; quality control director coordinates all comments 10. during week four - quality control director makes REISIO FEDBACK written changes to program based on comments from week three 11. during week five - six-system pilot program reimplemented for 5 work days or 20 complete units if additional changes required, repeat steps 10. and 11. 12. from week seven to week ten - implement remaining 20 systems at a rate of 4 per work week

FIGURE 5.3
Pilot Period Implementation Flow Chart

once the program is fully implemented. The plant manager, quality control, production, and engineering directors should review estimates and recommend changes in permanent staffing when needed.

## Qualifications of Inspectors

To be effective, inspectors must possess certain abilities as follows:

- 1) The ability to write clearly and accurately on a consistent basis. (17) Inspection reports that are inconsistent and difficult to read are useless.
- 2) Working knowledge of the applicable building codes. In order to spot design drawing or specification errors, the inspector must be familiar with the code requirements so that they can evaluate the plan requirements.
- 3) Complete objectivity. A current practice is to promote top performing production workers to positions of quality control inspectors. While this is an incentive for ambitious workers, the disadvantages should be considered. Inspectors in this situation, can have preconceived ideas based on their experience as production workers. These ideas can prejudice their judgement and their knowledge may be incorrect. Management must assure training of these individuals and ensure their objectivity.
- 4) Minimum educational achievement. While not an absolute

necessity, the manufacturer should institute a program whereby each inspector and foreman be given the opportunity to gain additional training. It will make the individuals more capable as leaders and communicators by providing them the tools they need to perform as professionals.

## The Cost of Implementation

With the additional personnel and paperwork required, the administrative assistance to process the inspection information, and provided the required personnel training, additional administrative expense will be required. However, the manufacturer must weigh this cost against the benefits. Improved customer satisfaction, and reduced rework of deficiencies should be balanced against cost. In time, the program should pay for itself. (23) It is not possible though, to calculate the pay-back period, since this depends on how extensively the manufacturer implements the revised program and provides training to production and inspection personnel.

#### CHAPTER 6

#### SYNOPSIS

#### Summary

The modular manufacturing industry has a great need for a concise, practical, and innovative program to control product quality. The current state of in-plant quality control is not well organized. The overall program lacks specific monitoring and control documentation. Thus, the manufacturing inspection process remains somewhat primitive and nowhere near the level of control achieved in other constructed products. (9)

The program proposed in this report integrated the company quality assurance manual with the product manual. In addition, a method for properly documenting inspections was developed. This documentation provides the opportunity to evaluate quality deficiency trends within the plant.

The revised program usefulness will only be known after full implementation. The proposed program is based on a systematic evaluation of the existing system. Therefore, the proposed system can be implemented without a great deal of difficulty.

### Systems Descriptions

The system descriptions were critical to organizing the proposed program. The original program employed 10 systems which were revised to more simplified divisions for easier definition and inspection. This allows for a more controlled system of inspection.

Although modeled around a particular manufacturing facility, this revised program is generic enough to be applicable to any modular plant. Since homes have the same component parts, the descriptions can be used universally. The product manual is sufficiently sectionalized to permit factory or product revisions without reorganizing the program's basic structure. The program can be assisted by a micro-computer system to manage data. Therefore, it can be employed by other manufacturers with slight revision based on specific assembly details.

#### Staffing

The level of quality control staffing is critical to the success of the program, regardless of its size. Unfortunately, there is no guidance or reference to estimate proper staffing levels. It would have been desirable to have accurate man-hour calculations to support a recommended staff level. The inspection staff has great difficulty completing all the required inspections at the current level. With the revised program, a staffing increase may be necessary.

#### The Affect of Change Orders

Overall, change orders were not observed to have detrimental affect quality. The inspection of change order work is addressed in the revised product manual.

## Recommendations

This program should pave the way for a more integrated quality monitoring and control system for the modular manufacturer. The manufacturer can better control its resource allocation, inspection results, work methods, and similar opportunities. The goal of maximum output with minimal quality variation can be achieved.

However, with the introduction of any new program into an organization, resistance to change is inevitable. Therefore, management must be committed to the entire program. The program success can be achieved if management provides for:

- review of all inspection documents by division directors on a frequent basis.
- completion of training for all personnel and interim refresher courses.
- 3) minimum quarterly review of quality control program.
- 4) use of the program output to initiate changes in the plant.

#### Suggested Training

Quality control personnel should have better knowledge, training, and experience than production personnel. Higher qualification standards and training requirements must be established. While this is an extensive proposition, the quality improvement of the manufactured product will more than offset the cost. Both before and during in-plant implementation, training must be accomplished. Adequate personnel, including alternates must be trained so that continuity can be maintained should one or more of the regular inspectors be absent from duty. Table 6.1 is a partial listing of appropriate training topics appropriate for quality control inspection.

#### Future Research

Future research possibilities are as follows:

- Monitoring implementation of this revised program through data collection and analysis would provide a measure of effectiveness over an extended time period.
- 2) Development of a deficiency coding system and computer based management information system for efficiently reporting the inspection data generated for management summary.

TABLE 6.1

#### Topics Listing for Quality Control Inspection Training

- 1. PURPOSE AND GOALS OF QUALITY CONTROL TRAINING
- 2. QUALITY CONTROL AND COMPANY RESPONSIBILITIES
- 3. CODE REQUIREMENTS
- 4. COMPANY ASSEMBLY REQUIREMENTS
- 5. TYPES OF INSPECTION PERFORMED
- 6. RECORD KEEPING REQUIREMENTS
- 7. ENGINEERING DRAWING READING AND INTERPRETATION
- 8. BASIC MATHEMATICS OF QUALITY CONTROL
- 9. GENERAL WRITTEN CORRESPONDENCE SKILLS
- 10. VERBAL COMMUNICATION SKILLS
- 11. COMPUTER APPLICATIONS FOR QUALITY CONTROL

- 3) Complete integration of design drawings, specifications and inspection documents. A single manual representing the standard of practice will result.
- 4) Analysis of the effects of state and local codes on the design and construction quality of the modular unit. Such information can be used for background data for pre-emptive code deliberations.
- 5) Analysis of the impact of transport and handling on quality. Model guidelines for these practices can be established along with a program similar to the one in this report.
- 6) Development of a training program for certification of modular manufacturing quality control inspectors.

#### REFERENCES

- 1. Willenbrock, J.H., and Biddick, D., <u>Impact of Factory Produced</u> Housing on the Residential Construction Industry Within Pennsylvania. Residential and Light Building Construction Research Series, Dept. of Civil Engineering, The Pennsylvania State University, University Park, PA 16802, October 1983.
- 2. Custom Builder Magazine, "Factory Built and Getting Fancy," July 1988, pg. 10
- 3. NAHB National Research Center, "Modular Housing Industry: Structure and Regulation, March 1987.
- 4. U.S. Congress, Office of Technology Assessment, "Technology, Trade, and the U.S. Residential Construction Industry-Special Report," OTA-TET-315 (Washington, DC: U.S. Government Printing Office, Sep. 1986.)
- 5. Building Officials & Code Administrators International, Inc., <u>The BOCA Basic/National Existing Structures Code/1984</u>. Interstate Printers and Publishers, Inc., Danville, IL, 1894.
- 6. National Housing Study Papers, Background Syudy Papers Volume 3, Falk, David, "Building Codes and Manufactured Housing." Frosh, Lane and Edson, P.C., Wash., DC. Commissioned by: US Department of Housing and Urban development, November, 1973.
- 7. Council of American Building Officials, Inc., <u>The CABO One & Two-Family Dwelling Code</u>. 1986 Edition. Council of American Building Officials, 5203 Leesburg Pike, Suite 708, Falls Church, VA.
- 8. Automated Builder Magazine, "1988 Housing Output Drops 4%; Modular Sales Increase 17%." January 1989. pg. 10.
- 9. Technology Review Magazine, Nutt-Powell, T.E., "The House That Machines Built," Nov.-Dec. 1985, pgs 30-37.
- 10. Housing Magazine, "Modular Housing, Its Breaking Out of the Affordability Box," March 1981, pgs 54-57.
- 11. Mills, C.A., "Quality Assurance Plan-Key to Product Integrity," Quality Assurance, Methods Management and Motivation. Society of Manufacturing Engineers Marketing Services Department, Dearborn, MI., 1981.
- 12. Starostovic, E., "Quality Advantages of Industrialized/Modular Housing," Presented at the Modular Housing Symposium, The Pennsylvania State University, University Park, PA., April 1989.

## REFERENCES (continued)

- 13. Banks, J., <u>Principles of Quality Control</u>. John Wiley & Sons, Inc., 1989.
- 14. Amrine, H.T., Ritchey, J.A., and Moodie, Colin L., Manufacturing Organization and Management. 5th Edition, Prentice-Hall Inc. Englewood Cliffs, NJ, 1987.
- 15. Halpern, S., <u>The Assurance Sciences</u>. <u>An Introduction To Quality Control and Reliability</u>. Prentice-Hall Inc. Englewood Cliffs, NJ, 1978.
- 16. Penn Lyon Homes Inc., "Quality Assurance Manual," Penn Lyon Homes Inc., Box 27 Airport Road, Selinsgrove, PA 17870, March 1989.
- 17. Industrialized Housing Manufacturers Association (IHMA), Executive Director Update, "In-Plant QC Training and Certification Program," Industrialized Housing Manufacturer's Association, 3236 Ridgeway Road, Harrisburg, PA., pg. 20.
- 18. Robinson, S., Manufactured Housing: What is it, Where is it, How it Operates. Ingleside Publishing, Barrington, IL. 1988.
- 19. Notes from Meeting with: Lamar Glover, Director of Engineering, Penn Lyon Homes, Inc., 21 June, 1989.
- 20. Notes from Meeting with: In-Plant Quality Control Personnel, Plants #2 and #3, Penn Lyon Homes, Inc., 21 June 1989.
- 21. Penn Lyon Homes, Inc., "Product Manual," Penn Lyon Homes, Inc., Box 27 Airport Rd., Selinsgrove, PA 17870.
- 22. Phone Conversation with: Joseph J.A. Labonte, Senior Vice President, Northeast Region, The PFS Corporation, Third Party Inspection Agency, 28 June 1989.
- 23. Professional Builder Magazine, Link, D.E., "Quality: A Seven-Letter Word Payoff," August 1987.

## Appendix A

## Topical Outline For Revised Quality Assurance Manual

## 1. Purpose of Manual

- a. Definitions of product quality goals
- b. Abstract of purpose and goals of quality assurance
- c. Quality control definitions
- c. Relationship of this manual to product manual

## 2. Quality Control Policy

- a. Written statement by company president
- b. General divisions of the areas of quality control emphasis
  - 1. Administrative procedures
  - 2. Material
  - 3. Production
  - 4. Transportation and installation

#### 3. General Organizational Chart

- a. Organizational Chart from president to division head level
- b. Definition of quality assurance responsibilities for each division head level: sales, engineering, production, quality control, and administration/comptroller

## 4. Quality Control Organizational Chart

- a. Organizational chart from quality control division head to in-plant quality control inspector level
- b. Statements of responsibility for each level

#### 5. Plant Layouts

- a. Plan view drawings of all production facilities with all 26 building systems and material staging points identified
- b. Descriptions of average output and styles of homes produced in each facility

#### 6. Work Flow Diagrams

a. Flow charts of all work in each plant from material receipt to finish product on transport trailer

- b. Notations of division responsible for each item on the flow charts
- 7. In-Plant Assignments and Responsibilities (Key Personnel)
  - a. Listings, by plant, of plant managers, foremen, leadmen, and quality control personnel, with brief descriptions of specific responsibilities of each
- 8. General Record Keeping
  - a. Copies of all inspection documents for:
    - 1. Material quality
    - 2. Production
    - 3. Site-installation
  - b. Flow chart describing information processing throughout the entire organization
  - c. Specific quality control documentation responsibilities for each division and plant
- 9. Independent Third Party or State Inspection Agency General Requirements
  - a. Description of role and authority of the agency
  - b. Documentation required to satisfy the agency
  - c. Documentation produced by the agency
  - d. Inspection procedures to be employed by the agency
  - e. Agency key personnel listings
  - f. Reinspection requirements in the event of unit rejection
- 10. Individual State Approval Documents and Certifications
  - a. Procedures for unit approval for each state
  - b. Copies of certificates from each state
- 11. Material Quality Policy
  - a. Description of all materials purchased by brand name
  - b. Acceptable quality levels for each brand of material
  - c. Points of contact for each vender
  - d. Vendor responsibilities for:
    - 1. Delivery
    - 2. Quality assurance
    - 3. Replacement of defective material
  - e. Listing of material quantities to be maintained at central storage and at each plant

## 12. Site Installation Quality Control Responsibilities

- a. General quality control policy for site installation
- b. Manufacturer responsibilities
- c. Builder responsibilities
- d. Quality control documents required

## 13. Training Policies

- a. Required training for all plant managers, foremen, leadmen, and quality control inspection personnel
- b. Listing of current staffing and training levels to date (kept current on a quarterly basis)
- c. One calendar year advance training plan and schedule for all those with training deficiencies
- 14. Key Personnel Resumes and Qualifications.
  - a. Resume and qualification data (quality control related) for each division head, plant manager, and quality control inspector

#### Appendix B

## Topical Outline for Revised Product Manual

## Part 1. Administrative requirements

- a. Purpose of Manual
  - 1. Statement of procedural and site installation quality control
- b. Explanation of all applicable codes and and variances imposed by each individual state
- c. Third part or state inspection procedures, with emphasis on key personnel, inspection frequencies and document processing
- d. Certification label processing
  - 1. Issuing procedures by company management
  - 2. In-plant personnel responsible for placing the certificates
  - 3. Documentation required
- e. Quality control documentation required for each state
- f. Procedures for implementing changes to the product manual
  - 1. Instructions for submitting manual changes to the quality control division head
  - 2. Change recording procedures

#### Part 2. Material Quality Control

- a. Specific procedures for inspection and acceptance of all incoming material at central storage and each plant
- b. Procedures for inventory control
  - 1. Personnel responsible
  - 2. Documentation required
  - 3. Material handling (staging layouts and damage prevention)
- c. Procedures for documenting rejected material

#### Part 3. Production Quality Control

- a. 26 building systems packages
- b. Procedures for maintaining files of inspection documents, specifications and procedures.

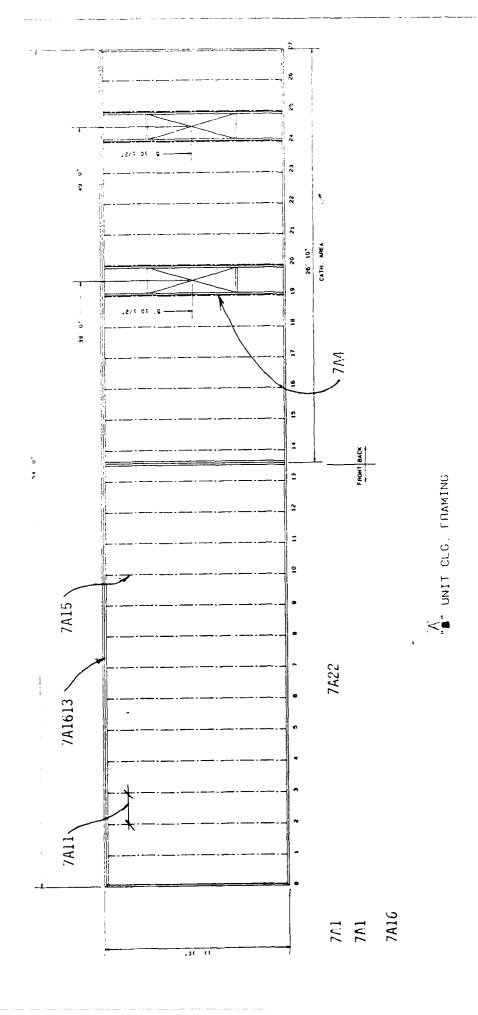
## Part 4. Transport and Site Installation Quality Control

- a. Shipping procedures
  - 1. Trailer regulations
  - 2. Wrapping requirements
  - 3. Transport and delivery documents required
- b. Site erection guide
  - 1. Site erection system packages
    - a. Inspection procedures
    - b. Specifications
    - b. Documentation required
    - d. Builder responsibilities

# Appendix C

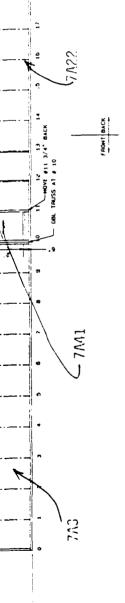
Typical Production Drawings for Roof Frame Building

Note: Work item numbers, as listed on tables 4.3 and 4.4, are shown where applicable.









"B" UNIT CLG. FRAMING

7A.32

- ,<u>51 11</u>

